# **Public Document Pack**



# **BLACKPOOL COUNCIL**

Tuesday, 19 February 2019

To: The Members of Blackpool Council

Mr Mayor, Ladies and Gentlemen

You are hereby summoned to attend a meeting of **Blackpool Council** to be held in the Council Chamber at the Town Hall, Blackpool on Wednesday, 27 February 2019 commencing at 6.00 pm for the transaction of the business specified below.

How Yevers

Director of Governance and Partnerships

# Business

#### 1 DECLARATIONS OF INTEREST

Members are asked to declare any interests in the items under consideration and in doing so state:

(1) the type of interest concerned either a

- (a) personal interest
- (b) prejudicial interest
- (c) disclosable pecuniary interest (DPI)

and

(2) the nature of the interest concerned

If any member requires advice on declarations of interests, they are advised to contact the Head of Democratic Governance in advance of the meeting.

# 2 MINUTES OF THE LAST MEETING HELD ON 30 JANUARY 2019 (Pages 1 - 6)

To agree the minutes of the last meeting held on 30 January 2019 as a true and correct record.

#### 3 CAPITAL STRATEGY 2019/20 TO 2021/22

To consider the Executive's recommendation from its meeting on the 4 February 2019 regarding the Capital Strategy for 2019/20 to 2021/22 which incorporates the Property Investment Strategy for 2019/20.

# 4 CAPITAL PROGRAMME 2019/20 TO 2021/22 (Pages 17 - 26)

To consider the recommendations of the Executive on the 4 February 2019 regarding the 2019/20, 2020/21, 2021/22 Capital Programme – which have been circulated to members under separate cover.

#### 5 PROPOSED RENT REVIEW 2019/2020

To consider the recommendations of the Executive on 4 February 2019 regarding the level of rents and service charges to be charged in connection with Housing Revenue Account dwellings during 2019/2020.

#### 6 TREASURY MANAGEMENT STRATEGY 2019/2020

To consider the recommendations of the Executive from its meeting on 4 February 2019 regarding the Treasury Management Strategy for the financial year 2019/2020.

#### 7 COUNCIL TAX 2019/ 2020

To consider the recommendations of the Executive in relation to the draft General Fund Revenue Budget and the setting of a Council Tax for the 2019/2020 Financial Year.

#### Venue information:

First floor meeting room (lift available), accessible toilets (ground floor), no-smoking building.

#### Other information:

For queries regarding this agenda please contact Yvonne Burnett, Democratic Governance Senior Adviser, Tel: (01253) 477034, e-mail yvonne.burnett@blackpool.gov.uk

Copies of agendas and minutes of Council and committee meetings are available on the Council's website at <u>www.blackpool.gov.uk</u>.

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(Pages 37 - 46)

(Pages 27 - 36)

(Pages 47 - 58)

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(Pages 7 - 16)

#### Present:

Councillor G Coleman (in the Chair)

Councillors

Benson	Critchley	Matthews	Singleton
Blackburn	Cross	Maycock	Smith
Cain	Elmes	Mitchell	Stansfield
Callow	Galley	O'Hara	I Taylor
Mrs Callow JP	Hobson	Owen	L Taylor
Campbell	Humphreys	Robertson BEM	L Williams
Clapham	Hunter	Roberts	T Williams
D Coleman	Hutton	Ryan	Mrs Wright
Collett	Jackson	D Scott	
Cox	Kirkland	Mrs Scott	

# In Attendance:

Neil Jack, Chief Executive John Blackledge, Director of Community and Environmental Services Diane Booth, Director of Children's Services Alan Cavill, Director of Communications and Regeneration Antony Lockley, Director of Strategy and Assistant Chief Executive Dr Arif Rajpura, Director of Public Health Karen Smith, Director of Adult Services Steve Thompson, Director of Resources Mark Towers, Director of Governance and Partnerships Lorraine Hurst, Head of Democratic Governance Yvonne Burnett, Democratic Governance Senior Adviser Jenny Bollington, Media Manager

# **1 DECLARATIONS OF INTEREST**

Councillors Benson, Collett, Cox and Ryan declared personal interests in agenda item 4(c) 'Executive Member Report from the Cabinet Secretary (Resilient Communities)' as NHS employees. Councillor Mitchell also declared a personal interest in the item as a Council-appointed governor of Blackpool Teaching Hospitals NHS Trust.

# 2 MINUTES OF THE LAST MEETING HELD ON 21 NOVEMBER 2018

**Resolved**: That the minutes of the Council meeting held on 21 November 2018, be signed by the Mayor as a correct record.

# **3 ANNOUNCEMENTS**

A minute's silence was held in respect of former councillor, Ian Dodd, who had sadly passed away on Friday 25 January 2019. Councillors Collett and Callow paid tribute to Ian regarding his service on the Council and the Support to the local community.

# 4 EXECUTIVE REPORTS, COMBINED FIRE AUTHORITY REPORTS AND CHAIRMAN OF THE AUDIT COMMITTEE REPORT

The Leader of the Council, the Deputy Leader of the Council and Cabinet Secretary presented reports to the Council on work undertaken in their own portfolio area and those portfolios under their responsibility. The reports covered corporate, strategic and policy issues, together with work being undertaken in transforming services and with partners. The Chairman of the Audit Committee also presented his annual report and Members of the Lancashire Combined Authority reported to the Council on the meetings held in September and December 2018.

Questions, comments and debate were invited from all councillors on each of the report areas.

Notes:

- (1) Following consideration of the report from the Leader of the Council, the Mayor announced that a request had been received to hold a special Council meeting in relation to the position of the Leader and Cabinet Secretary following the outcome of the recent Ofsted inspection and that the Monitoring Officer would contact members in due course regarding the request.
- (2) The Deputy Leader confirmed that a written response would be provided to:
  - Councillor Clapham on the reasons for the lack of contract bidders from a FY postcode and whether this was due to a lack of expertise in the area or if information was not readily available to give local businesses the opportunity to submit a bid
  - Councillor T Williams on details of the leasing arrangement at Bickerstaffe House for Slater Gordon Solutions Motor and whether any incentives had been offered
  - Councillor T Williams on details of any plans the Council had in place in relation to the Future High Streets Fund.
- (3) Councillor Stansfield left the meeting following consideration of the report from the Deputy Leader.
- (4) Councillor Cain left the meeting following consideration of his Cabinet Secretary report.

# **5 COUNCIL TAX REDUCTION SCHEME 2019/ 2020**

The Council considered the recommendations from the Executive meeting on 10 December 2018 in relation to the approval of a local Council Tax Reduction Scheme.

Members noted that the proposals were to continue with the current Scheme but with minor amendments to ensure that applicants who were protected under the current scheme would continue to be protected when they moved to Universal Credit and that the range of people who received a 13,56% reduction would be extended.

# MINUTES OF COUNCIL MEETING - WEDNESDAY, 30 JANUARY 2019

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

- '1. To agree the Council Tax Reduction Scheme 2019/ 2020, as submitted with the Executive report on 10 December 2018.
- 2. To agree that the reduction applied to working age claimants remains the same as the 2018/ 2019 Scheme agreed by Council on 24 January 2018 and that the main elements and method of calculating awards will be the same with the exception of:
  - Ensuring that applicants who are protected under the current scheme continue to be protected to the same level of support when they move to Universal Credit
  - Extension of the group of customers who pay 13.56% to claimants or partners who are:
    - in receipt of Jobseeker's Allowance Contribution Based
    - in receipt of Main Phase Employment and Support Allowance and are in the Work Related Activity Group
    - in receipt of Maximum Universal Credit and neither employed, selfemployed or in receipt of any other income which is taken into account when calculating their Universal Credit award (such as an Occupational Pension or other unearned income)
    - in receipt of Universal Credit which includes either the limited capability for work and/ or work related activity.
- 3. To continue to operate a Discretionary Discount Policy to be awarded in cases of exceptional hardship, as submitted with the Executive report on 21 January 2019'.

Motion carried: The motion was submitted to the Council and carried.

# **6 STATEMENT OF GAMBLING POLICY**

Members considered the recommendations from the Executive in relation to the proposed statement of policy and principles which would be applied when the Council exercised its functions as a licensing authority. It was noted that, following consideration by the Licensing Committee, a period of public consultation had taken place.

The report highlighted that the proposed policy had taken into account a number of requirements of the regulations and the advice from the Gambling Commission and that the main changes were in respect of local risk assessments, the local area profile and the general standards for all gambling premises.

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

'To approve the revised statement of policy and principles under the Gambling Act 2005, as recommended by the Executive'.

Motion carried: The motion was submitted to the Council and carried.

# Page 3

# 7 COUNCIL PLAN 2019/ 2024

Members received the recommendations from the Executive in relation to the proposed Council Plan which set out to define what the Council would strive to achieve and would act as the strategic umbrella for all other Council plans, policies and projects for the period 2019 to 2024 and would sit alongside the new Blackpool Town Prospectus.

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

'To approve the Council Plan, as submitted with the Executive report on 21 January 2019'.

Motion carried: The motion was submitted to the Council and carried.

# 8 PAY POLICY STATEMENT 2019/ 2020

Councillors considered the recommendation from the Chief Officer's Employment Committee in relation to the Pay Policy Statement, which was required to be approved for the 2019/2020 financial year. The Statement set out policy on Chief Officer Remuneration, remuneration of its lowest paid employees including the definition used for this group, as well as the relationship between the chief officer remuneration and that of other staff.

The report highlighted the duty to report on the gender pay gap and Members noted that the Council fared favourably in terms of annual earnings of female employees.

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

'To approve the Pay Policy Statement, as submitted to the Chief Officers Employment Committee'.

Motion carried: The motion was submitted to the Council and carried.

# **9 REVIEW OF OVERVIEW AND SCRUTINY**

The Council considered a report on the scrutiny development review undertaken by North West Employers during 2018, with a view to improving the Council's scrutiny arrangements. It was reported that extensive research had been conducted as part of the review including desktop research, observation of meetings, focus groups with scrutiny councillors, executive and senior managers and interviews with key people.

Members noted that the findings of the review along with a number of recommendations had been shared at a workshop comprising the Chairs and Vice Chairs of scrutiny committees, members of the Executive and senior officers in September 2018. A working group had been established to address the report's recommendations and a further session had been held with key stakeholders on 21 January 2019.

The Council considered some initial principles and proposals from the working group which would form a future report to the Council and noted a number of operational changes had already been made to improve scrutiny arrangements.

#### MINUTES OF COUNCIL MEETING - WEDNESDAY, 30 JANUARY 2019

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

- '1. To note the proposed actions in response to the overall findings of the scrutiny development review attached at Appendix 9(a) to the Council report.
- 2. To request that the Council, at the Annual meeting in May 2019, considers the formation of a Scrutiny Leadership Board to report to Council on a regular basis.
- 3. To agree that the functions of the Tourism, Economy and Resources Scrutiny Committee are amended to remove the budget consultation exercise with the Trade Unions and Non-Domestic Ratepayers (as this will be undertaken directly with the Executive).
- 4. To agree the principle that financial management scrutiny is undertaken by the respective scrutiny committees throughout the year and that a further report is brought back to the Annual Council meeting in May to bring this into effect.
- 5. To agree that a review is undertaken of the Protocol on Overview and Scrutiny Committee / Cabinet Member Relations in view of the findings of the NWE report recommending greater liaison between the Executive, scrutiny and to strengthen links to the Audit Committee and that a revised Protocol is considered after the May 2019 elections, with a report to a future Council meeting.
- 6. To request that the Council's Independent Remuneration Panel in undertaking its forthcoming full review of the Members' Allowances Scheme, takes into account the above recommendations'.

Motion carried: The motion was submitted to the Council and carried.

#### **10 MOTION AT COUNCIL**

#### South Fylde Railway Upgrade

**Motion:** Having submitted notice, Councillor Mitchell proposed (and Councillor O'Hara seconded):

'This Council believes that an urgent upgrade of the South Fylde (Blackpool South to Preston) railway with the minimum of a passing loop and increased quality of rolling stock is required. Furthermore, the Council commends the excellent work done by the Poulton and Wyre Railway Society and requests that the rail link from Poulton to Fleetwood be restored at the earliest opportunity. The Council therefore instructs the Chief Executive to write to the Secretary of State for Transport and the Chief Executive of Transport for the North with the above requests'.

Members went on to debate the motion.

Motion carried: The motion was submitted to the Council and carried.

# Page 5

#### **MINUTES OF COUNCIL MEETING - WEDNESDAY, 30 JANUARY 2019**

### 11 MAYOR ELECT 2019/2020

Members noted that each year, the Mayor Elect was usually identified according to length of service. As it was an election year, proposals had been submitted for the decision to agree a Mayor Elect to be delegated to the Director of Governance and Partnerships, to allow arrangements to subsequently be made for the Annual Meeting on 22 May 2019.

Motion: Councillor Blackburn proposed (and Councillor T Williams seconded):

'For the Director of Governance and Partnerships to have delegated authority, following consultation with the Group Leaders appointed after 2 May, to name a Mayor Elect for the Mayoral year 2019/ 2020, based on the current length of service'.

Motion carried: The motion was submitted to the Council and carried.

#### Mayor

(The meeting ended at 8.20 pm)

Any queries regarding these minutes, please contact: Lorraine Hurst, Head of Democratic Governance Tel: 01253 477127 E-mail: lorraine.hurst@blackpool.gov.uk

Report to:	COUNCIL
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council
Date of Meeting:	27 February 2019

# **CAPITAL STRATEGY 2019/20 TO 2021/22**

# **1.0** Purpose of the report:

1.1 To consider the Executive's recommendation from its meeting on the 4 February 2019 regarding the Capital Strategy for 2019/20 to 2021/22 which incorporates the Property Investment Strategy for 2019/20.

# 2.0 Recommendation(s):

2.1 To approve the recommendation of the Executive to Council from its meeting held on 4 February 2019, namely:

To approve the Capital Strategy 2019/20 to 2021/22 incorporating the Property Investment Strategy 2019/2020.

# 3.0 Reasons for recommendation(s):

- 3.1 The Chartered Institute of Public Finance and Accountancy (CIPFA) Prudential Code now requires local authorities to produce a capital strategy. The capital strategy is intended to give an overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services along with an overview of how associated risk is managed and the implication for future financial sustainability.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable the report once approved will become part of the Council's new approved budget 3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council priority is "The economy: Maximising growth and opportunity across Blackpool."

#### 5.0 Background Information

- 5.1 The Chartered Institute of Public Finance and Accountancy (CIPFA) Prudential Code requires local authorities to produce a Capital strategy to demonstrate that capital expenditure and investment decisions are taken in line with service objectives and take account of stewardship, value for money, prudence, sustainability and affordability.
- 5.2 The Capital Strategy aligns with the priorities set out in the Council Plan and other key Council strategies. The strategy is integrated with the Capital Programme and Treasury Management Strategy.
- 5.3 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 4 February 2019, in connection with the Capital Strategy <u>available via this link</u>
- 5.4 Does the information submitted include any exempt information? No

#### 5.5 List of Appendices:

Appendix 3 (a) – Executive Decision Notice EX10/2019 – Capital Strategy – 4 February 2019.

#### 6.0 Legal considerations:

- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 These are detailed in the report considered by the Executive on 4 February 2019.

# 9.0 Financial considerations:

9.1 The Capital Strategy is set out in the papers considered by the Executive at its meeting 4 February 2019.

# 10.0 Risk management considerations:

10.1 The Capital Strategy includes the Council's Risk Appetite Statement in section 12 of the report.

# **11.0** Ethical considerations:

- 11.1 None.
- **12.0** Internal/ External Consultation undertaken:
- 12.1 None.
- **13.0** Background papers:
- 13.1 None.

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	Appendix 3a
Notice of:	EXECUTIVE
Decision Number:	EX10/2019
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member	Councillor Simon Blackburn, Leader of the Council
Date of Meeting	4 February 2019

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# **CAPITAL STRATEGY 2019/20 TO 2021/22**

# **1.0** Purpose of the report:

1.1 To consider the Capital Strategy for 2019/20 to 2021/22, attached at Appendix 4a, to the Executive report, incorporating the Property Investment Strategy for 2019/20, attached at Appendix 4b, to the Executive report.

# 2.0 Recommendation(s):

2.1 To recommend to the Council to approve the Capital Strategy 2019/20 to 2021/22 incorporating the Property Investment Strategy 2019/20.

# 3.0 Reasons for recommendation(s):

3.1 The Chartered Institute of Public Finance and Accountancy (CIPFA) Prudential Code now requires local authorities to produce a capital strategy. The capital strategy is intended to give an overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services along with an overview of how associated risk is managed and the implication for future financial sustainability.

3.2a	Is the recommendation contrary to a plan or strategy adopted or approved by the Council?	No
3.2b	Is the recommendation in accordance with the Council's approved budget?	Not applicable - the report once approved will become part of the Council's new approved budget

3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is: "The economy: Maximising growth and opportunity across Blackpool".

# 5.0 Background Information

- 5.1 The Chartered Institute of Public Finance and Accountancy (CIPFA) Prudential Code requires local authorities to produce a Capital strategy to demonstrate that capital expenditure and investment decisions are taken in line with service objectives and take account of stewardship, value for money, prudence, sustainability and affordability.
- 5.2 The Capital Strategy aligns with the priorities set out in the Council Plan and other key Council strategies. The strategy is integrated with the Capital Programme and Treasury Management Strategy.
- 5.3 Does the information submitted include any exempt information?

No

#### 5.4 List of Appendices:

Appendix 4a: Report on the Capital Strategy 2019/20 to 2021/22 Appendix 4b: Property Investment Strategy 2019/20

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.
- 9.0 Financial considerations:
- 9.1 These are set out in the Capital Strategy attached at Appendix 4a.

10.0	Risk management considerations:
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10.1 The Capital Strategy includes the Council's Risk Appetite Statement in section 12 of the report at Appendix 4a, to the Executive report.

11.0	Ethical considerations:	
11.1	None.	
12.0	Internal/ External Consultation undertaken:	
12.1	None.	
13.0	Background papers:	
13.1	None.	
14.0	Key decision information:	
14.1	Is this a key decision?	Yes
14.2	If so, Forward Plan reference number:	2/2019
14.3	If a key decision, is the decision required in less than five days?	No
14.4	If <b>yes</b> , please describe the reason for urgency:	
15.0	Call-in information:	
15.0		
15.1	Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?	No
15.2	If <b>yes</b> , please give reason:	

# TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

#### 16.0 Scrutiny Committee Chairman (where appropriate):

Date informed: 25 January 2019 Date approved:

#### 17.0 Declarations of interest (if applicable):

17.1 None.

#### 18.0 Executive decision:

18.1 The Executive resolved as follows:

To recommend to the Council to approve the Capital Strategy 2019/20 to 2021/22 incorporating the Property Investment Strategy 2019/20.

#### 18.2 Date of Decision:

4 February 2019

#### **19.0** Reason(s) for decision:

The Chartered Institute of Public Finance and Accountancy (CIPFA) Prudential Code now requires local authorities to produce a capital strategy. The capital strategy is intended to give an overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services along with an overview of how associated risk is managed and the implication for future financial sustainability.

#### 19.1 **Date Decision published:**

5 February 2019

#### 20.0 Executive Members in attendance:

20.1 Councillor Blackburn, in the Chair

Councillor Benson, Campbell, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

- 21.0 Call-in:
- 21.1

22.0 Notes:

22.1

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Report to:	COUNCIL
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council
Date of Meeting:	27 February 2019

# **CAPITAL PROGRAMME 2019/20 TO 2021/22**

# **1.0** Purpose of the report:

1.1 To consider the recommendations of the Executive on the 4 February 2019 regarding the 2019/20, 2020/21, 2021/22 Capital Programme – which have been circulated to members under separate cover.

# 2.0 Recommendation(s):

- 2.1 To approve the recommendations of the Executive to Council from its meeting held on 4 February 2019 namely:
  - 2.1.1 To approve of the Capital Programme for 2019/20 as set out at Appendices A and B to the Executive report.
  - 2.1.2 To adopt the Single Capital Pot approach as outlined in Section 4 of the Capital Programme report as circulated with the agenda for that meeting with a top slice of 12.5% to allow for investment in key priority areas and overspends that are not otherwise fundable.
  - 2.1.3 To approve the Capital Prudential Indicators as identified in Appendix C to the Executive report.
  - 2.1.4 To agree that Executive approval will continue to be required for all Prudential borrowing schemes (reference paragraph 3.1).

#### 3.0 Reasons for recommendation(s):

- 3.1 To ensure delivery of the Council's key objectives.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?

3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable the report once approved will become part of the Council's new approved budget

3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council priority is "The economy: Maximising growth and opportunity across Blackpool."

#### 5.0 Background Information

- 5.1 The Council's 2019/20 Capital Programme runs concurrently with the 2019/20 revenue budget with schemes usually extending over a number of years.
- 5.2 For that reason the programme projects forward indicative spending for 3 years. This report updates the programme set in 2018/19 and seeks to ensure that capital expenditure is spent in areas that will contribute to meeting the Council's priorities.
- 5.3 The 2019/20 programme is submitted for approval. The 2020/21 and 2021/22 programmes have been drawn up based upon individual allocations and current proposals. These will be reviewed as part of the budget processes for 2020/21 and 2021/22 in the light of changing priorities and final funding levels that mean no commitments can yet be identified in respect of these schemes.
- 5.4 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 4 February 2019, in connection with the Capital Programme <u>available via this link</u>
- 5.5 Does the information submitted include any exempt information?

No

# 5.6 List of Appendices:

Appendix 4 (a) – Executive Decision Notice EX11/2019 – Capital Programme – 4 February 2019.

# 6.0 Legal considerations:

6.1 As outlined in the report, circulated to members under separate cover.

### 7.0 Human Resources considerations:

7.1 None.

# 8.0 Equalities considerations:

8.1 These are detailed in the report considered by the Executive on 4 February 2019.

#### 9.0 Financial considerations:

9.1 The draft Capital Programme is set out in the papers considered by the Executive at its meeting 4 February 2019. Once approved, capital budget monitoring will be reported to the Executive on a monthly basis with effect from Month 3 2019/20.

#### 10.0 Risk management considerations:

10.1 As outlined in the report to the Executive.

#### **11.0** Ethical considerations:

11.1 None.

# **12.0** Internal/ External Consultation undertaken:

12.1 Internally with Capital Asset Management Group and the Corporate Leadership Team.

#### **13.0** Background papers:

13.1 Individual scheme business cases and budget working papers.

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	Appendix 4a
Notice of:	EXECUTIVE
Decision Number:	EX11/2019
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council
Date of Meeting:	4 February 2019

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# **CAPITAL PROGRAMME 2019/20 TO 2021/22**

# **1.0** Purpose of the report:

1.1 To consider the 2019/20, 2020/21, 2021/22 Capital Programme – circulated to members under separate cover.

# 2.0 Recommendation(s):

- 2.1 To recommend to Council:
  - 1. To approve the Capital Programme for 2019/20 as set out at Appendices A and B.
  - 2. To adopt the Single Capital Pot approach as outlined in Section 4 with a top slice of 12.5% to allow for investment in key priority areas and overspends that are not otherwise fundable (reference paragraph 4.2).
  - 3. To approve the Capital Prudential Indicators as identified in Appendix C.
  - 4. To agree that Executive approval will continue to be required for all Prudential borrowing schemes (reference paragraph 3.1).

#### 3.0 Reasons for recommendation(s):

- 3.1 To ensure delivery of the Council's key objectives.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Not applicable budget? Not applicable the report once

approved will become part of the Council's new approved budget

3.3 Other alternative options to be considered:

None.

#### 4.0 Council Priority:

4.1 The relevant Council Priority is: "The economy: Maximising growth and opportunity across Blackpool".

#### 5.0 Background Information

- 5.1 The Council's 2019/20 Capital Programme runs concurrently with the 2019/20 revenue budget with schemes usually extending over a number of years. For that reason the programme projects forward indicative spending for 3 years. This report updates the programme set in 2018/19 and seeks to ensure that capital expenditure is spent in areas that will contribute to meeting the Council's priorities. The 2019/20 programme is submitted for approval. The 2020/21 and 2021/22 programmes have been drawn up based upon individual allocations and current proposals. These will be reviewed as part of the budget processes for 2020/21 and 2021/22 in the light of changing priorities and final funding levels that mean no commitments can yet be identified in respect of these schemes.
- 5.2 Does the information submitted include any exempt information?

No

#### 5.3 List of Appendices:

Capital Programme Report Appendix A- Capital Programme Summary Appendix B- Capital Programme by Service Appendix C- The Prudential Code for Capital Finance- Prudential Indicators

(All circulated to members under separate cover)

#### 6.0 Legal considerations:

6.1 As outlined in the report, circulated to members under separate cover.

- 7.0 Human Resources considerations:
- 7.1 None.

#### 8.0 Equalities considerations:

8.1 As outlined in the report, circulated to members under separate cover.

#### 9.0 Financial considerations:

9.1 Once approved, capital budget monitoring will be reported to the Executive on a monthly basis with effect from Month 3 2019/20.

#### 10.0 Risk management considerations:

10.1 As outlined in the report, circulated to members under separate cover.

#### **11.0** Ethical considerations:

11.1 None.

#### **12.0** Internal/ External Consultation undertaken:

12.1 Internally with Capital Asset Management Group and the Corporate Leadership Team.

#### **13.0** Background papers:

13.1 Individual scheme business cases and budget working papers.

#### 14.0 Key decision information:

14.1	Is this a key decision?	Yes
14.2	If so, Forward Plan reference number:	38/2018
14.3	If a key decision, is the decision required in less than five days?	No

14.4 If **yes**, please describe the reason for urgency:

#### 15.0 Call-in information:

15.1 Are there any grounds for urgency, which would cause this decision to

15.2 If **yes**, please give reason:

### TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

**16.0** Scrutiny Committee Chairman (where appropriate):

Date informed: 25 January 2019 Date approved:

#### **17.0** Declarations of interest (if applicable):

- 17.1 None.
- 18.0 Executive decision:
- 18.1 The Executive resolved as follows:

To recommend to Council:

- 1. To approve the Capital Programme for 2019/20 as set out at Appendices A and B, to the Executive report.
- 2. To adopt the Single Capital Pot approach as outlined in Section 4 with a top slice of 12.5% to allow for investment in key priority areas and overspends that are not otherwise fundable (reference paragraph 4.2 of the Executive report).
- 3. To approve the Capital Prudential Indicators as identified in Appendix C, to the Executive report.
- 4. To agree that Executive approval will continue to be required for all Prudential borrowing schemes (reference paragraph 3.1, of the Executive report).

#### 18.2 Date of Decision:

4 February 2019

#### 19.0 Reason(s) for decision:

To ensure delivery of the Council's key objectives.

# 19.1 **Date Decision published:**

5 February 2019

# 20.0 Executive Members present:

**20.1** Councillor Blackburn, in the Chair

Councillors Benson, Campbell, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

- 21.0 Call-in:
- 21.1
- 22.0 Notes :

22.1

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Report to:	COUNCIL
Relevant Officer:	Antony Lockley, Director of Strategy and Assistant Chief Executive and Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Mrs Christine Wright, Cabinet Member for Housing
Date of Meeting:	27 February 2019

# PROPOSED RENT REVIEW 2019/2020

# **1.0** Purpose of the report:

1.1 To consider the recommendations of the Executive on 4 February 2019 regarding the level of rents and service charges to be charged in connection with Housing Revenue Account dwellings during 2019/2020.

# 2.0 Recommendation(s):

- 2.1 To approve the recommendations of the Executive from its meeting held on 4 February 2019, namely:
  - 2.1.1 To agree that a rent reduction of a minimum of 1% is implemented for all Housing Revenue Account properties in 2019/2020.
  - 2.1.2 To agree that the level of Housing Revenue Account balances remain protected at £1 million, as previously agreed.
  - 2.1.3 To agree that the de-pooled services (as detailed in Appendix C to the report to the Executive) and that other service charges (as detailed in Appendices D and E to that report) are charged as outlined.

# 3.0 Reasons for recommendation(s):

3.1 To ensure that rent levels are appropriate and the Housing Revenue Account is financially secure currently and in the medium term.

The rent reduction is proposed on the basis that this is a statutory requirement as part of a four year national requirement that runs until 2019/20.

Retaining the previously agreed level of a £1million at which Housing Revenue Account balances are protected ensures that prudent balances are maintained.

- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
  3.2b Is the recommendation in accordance with the Council's approved Not applicable budget?
  budget?
  budget of the report once approved will become part of the Council's new approved budget
- 3.3 Other alternative options to be considered:

Increasing or freezing rent levels is not an option due to a rent reduction being a statutory requirement. Reducing rents by a greater amount than 1% is not advised because of the requirement to maintain a financially viable 30 year Housing Revenue Account financial business plan.

# 4.0 Council Priority:

4.1 The relevant Council priority is "Communities: Creating stronger communities and increasing resilience."

# 5.0 Background Information

- 5.1 The Executive at its meeting on 4 February 2019, considered a report regarding the draft Housing Revenue Account budget for 2019/2020 and the level of rents in relation to Council housing dwellings and service charges to be applied during the next financial year. The report to the Executive detailed the 2019/2020 Draft Budget and the proposed changes in rent and service charges.
- 5.2 New charges for Housing Revenue Account Services and related Non-Housing Revenue Account properties were also considered and detailed within the report to the Executive.
- 5.3 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 4 February 2019, in connection with the Proposed Rent Review available via this link

No

5.4 Does the information submitted include any exempt information?

# 5.5 List of Appendices:

Appendix 5(a) – Executive Decision Notice–EX13/2019 - Proposed Rent Review 2019/2020- 4 February 2019.

### 6.0 Legal considerations:

- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 An Equalities Impact Analysis has been completed.

# 9.0 Financial considerations:

- 9.1 These were set out in the report considered by the Executive on 4 February 2019.
- 10.0 Risk management considerations:
- 10.1 None.
- **11.0** Ethical considerations:
- 11.1 None.

# **12.0** Internal/ External Consultation undertaken:

12.1 The rent report is shared with the Board of Directors of Blackpool Coastal Housing Ltd, which includes council, tenant/leasehold and independent non-executive directors.

# **13.0** Background papers:

13.1 None.

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	Appendix 5a
Notice of:	EXECUTIVE
Decision Number:	EX13/2019
Relevant Officers:	Antony Lockley, Director of Strategy and Assistant Chief
	Executive, and Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Mrs Christine Wright, Cabinet Member for
	Housing
Date of Meeting:	4 February 2019

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# **PROPOSED RENT REVIEW 2019/20**

# **1.0** Purpose of the report:

1.1 To consider the level of rents and service charges to be charged in connection with Housing Revenue Account dwellings during 2019/20.

# 2.0 Recommendation(s):

To recommend to the Council:

- 2.1 That a rent reduction of a minimum of 1% is implemented for all Housing Revenue account properties in 2019/20.
- 2.2 The minimum level of Housing Revenue Account balances remain protected at £1 million, as previously agreed.
- 2.3 That de-pooled services (as detailed in Appendix C, to the Executive report) and that other service charges (as detailed in Appendices D and E, to the Executive report) are charged as outlined.

# 3.0 Reasons for recommendation(s):

3.1 To ensure that rent levels are appropriate and the Housing Revenue Account is financially secure currently and in the medium term.

The rent reduction is proposed on the basis that this is effectively a statutory requirement, as part of a four year national requirement that runs until the upcoming financial year.

Retaining the previously agreed minimum reserves level of £1 million ensures that prudent balances are maintained in the Housing Revenue Account.

3.2b Is the recommendation in accordance with the Council's approved budget?

Is the recommendation contrary to a plan or strategy adopted or

Not applicable – the report once approved will become part of the Council's new approved budget

3.3 Other alternative options to be considered:

approved by the Council?

Increasing or freezing rent levels is not an option due to a rent reduction being a statutory requirement.

#### 4.0 Council Priority:

3.2a

4.1 The relevant Council Priority is: "Communities: Creating stronger communities and increasing resilience".

#### 5.0 Background Information

- 5.1 As part of the preparation of the draft 2019/20 Housing Revenue Account (HRA) Budget, Members must consider the levels of rents and service charges to be set in connection with Council Housing dwellings during the next financial year.
- 5.2 The report, circulated to members under separate cover, details the 2019/20 Draft Budget and the proposed changes in rent and service charges.
- 5.3 New charges for Housing Revenue Account services and related non-Housing Revenue Account properties are also proposed.
- 5.4 Does the information submitted include any exempt information?

No

#### 5.5 List of Appendices:

Report on the Proposed Rent Review 2018/19 Appendix A: HRA Draft Budget 2018/19 Appendix B: Rent Parameters Appendix C: Depooled Charges Appendix D: Review of Fees and Charges Appendix E: Charges for non-HRA properties (All circulated to member under separate cover)

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.
- 9.0 Financial considerations:
- 9.1 These are set out in the main report.
- 10.0 Risk management considerations:
- 10.1 See section 3 above.
- **11.0** Ethical considerations:
- 11.1 None.
- **12.0** Internal/ External Consultation undertaken:
- 12.1 The rent report is shared with the board of Blackpool Coastal Housing, which includes tenant and leasehold representatives and independent members.
- **13.0** Background papers:
- 13.1 None.
- 14.0 Key decision information:

14.1	Is this a key decision?	Yes
14.2	If so, Forward Plan reference number:	41/2018
14.3	If a key decision, is the decision required in less than five days?	No

14.4 If **yes**, please describe the reason for urgency:

#### 15.0 Call-in information:

- 15.1 Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?
- 15.2 If **yes**, please give reason:

# TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

# 16.0 Scrutiny Committee Chairman (where appropriate):

Date informed: 25 January 2019 Date approved:

- 17.0 Declarations of interest (if applicable):
- 17.1 None.
- 18.0 Executive decision:
- 18.1 The Executive resolved as follows:

To recommend to the Council:

- 1. That a rent reduction of a minimum of 1% is implemented for all Housing Revenue account properties in 2019/20.
- 2. The minimum level of Housing Revenue Account balances remain protected at £1 million, as previously agreed.
- 3. That de-pooled services (as detailed in Appendix C, to the Executive report) and that other service charges (as detailed in Appendices D and E, to the Executive report) are charged as outlined.

No

# 18.2 Date of Decision:

4 February 2019

# 19.0 Reason(s) for decision:

To ensure that rent levels are appropriate and the Housing Revenue Account is financially secure currently and in the medium term.

The rent reduction is proposed on the basis that this is effectively a statutory requirement, as part of a four year national requirement that runs until the upcoming financial year.

Retaining the previously agreed minimum reserves level of £1 million ensures that prudent balances are maintained in the Housing Revenue Account.

# 19.1 **Date Decision published:**

5 February 2019

# 20.0 Executive Members in attendance:

20.1 Councillor Blackburn, in the Chair

Councillor Benson, Campbell, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

- 21.0 Call-in:
- 21.1
- 22.0 Notes:
- 22.1

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Report to:	COUNCIL
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Blackburn, Leader of the Council
Date of Meeting:	27 February 2019

# TREASURY MANAGEMENT STRATEGY 2019/2020

# **1.0** Purpose of the report:

1.1 To consider the recommendations of the Executive from its meeting on 4 February 2019 regarding the Treasury Management Strategy for the financial year 2019/2020.

# 2.0 Recommendation(s):

- 2.1 To approve the recommendations of the Executive to Council from its meeting held on 4 February 2019, namely:
  - 2.1.1 To approve the Treasury Management Strategy 2019/20 including both the Borrowing and Investment Strategies which are set out in Annex C and Annex D to the Executive report.
  - 2.1.2 To adopt the Treasury Management Policy Statement, the three key principles and four clauses taken from CIPFA's Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes (2017 Edition) and set out in Annex B to the Executive report.
  - 2.1.3 To approve the revised Prudential Indicators and limits for 2018/19 and the new Prudential Indicators and limits for 2019/20 2021/22 which are set out in Annex E to the Executive report.
  - 2.1.3 To approve the Minimum Revenue Provision Policy Statement for 2018/19, which will ensure a prudent Minimum Revenue Provision charge in the annual statement of accounts. The policy is set out within Annex D to the report to the Executive.

# 3.0 Reasons for recommendation(s):

3.1 A feature of the 2017 edition of the CIPFA Code of Practice on treasury management activities is the annual approval of strategy and reporting of performance information. This report previously circulated to members under separate cover sets

out the Council's Treasury Management Strategy for 2019/20.

# 3.2b Is the recommendation in accordance with the Council's approved budget?

Yes

No

3.3 Other alternative options to be considered:

None

# 4.0 Council Priority:

4.1 The relevant Council priorities are "The economy: Maximising growth and opportunity across Blackpool" and "Communities: Creating stronger communities and increasing resilience".

# 5.0 Background Information

- 5.1 The Council is required by statute to publish an annual Treasury Management Strategy incorporating its Investment Strategy.
- 5.2 In essence, the Treasury Management Strategy is an annual plan of how Blackpool Council will manage its investments and cashflows. It identifies the Council's borrowing needs and shows how it will invest temporary surplus cash balances and how it will control its banking, money market and capital market transactions.
- 5.3 The Scale of Operations at Annex A in the report to the Executive shows the levels of capital expenditure, long-term borrowing and temporary investments and the impact that spending on new capital schemes has on average Council Tax levels.
- 5.4 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 4 February 2019, in connection with the Treasury Management Strategy <u>available via this link</u>
- 5.5 Does the information submitted include any exempt information?

# 5.6 List of Appendices:

Appendix 6 (a) – Executive Decision Notice EX12/2019 – Treasury Management Strategy – 4 February 2019.

# 6.0 Legal considerations:

- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.
- 9.0 Financial considerations:
- 9.1 Detailed in the report and Annexes A, B, C and D, which were circulated with the Executive agenda for its meeting on 4 February 2019.

# 10.0 Risk management considerations:

- 10.1 The key risks are outlined in the report and Annexes, circulated under separate cover, and can be summarised in the following categories:
  - 1. Liquidity Risk (accessibility and/or running out of cash)
  - 2. Market Risk (movements in interest rates yield)
  - 3. Credit Risk (investment counterparties might default security)
  - 4. Legal Risk (transactions and actions legal/within regulatory limits)
  - 5. Operational Risk (adequacy of internal processes)

# **11.0** Ethical considerations:

- 11.1 None.
- **12.0** Internal/ External Consultation undertaken:
- 12.1 Consultation has previously taken place with the Council's Treasury Management Panel.

## **13.0** Background papers:

13.1 None.

Notice of:	EXECUTIVE
Decision Number:	EX12/2019
Relevant Officers:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council
Date of Meeting:	4 February 2019

# TREASURY MANAGEMENT STRATEGY 2019/20 TO 2021/22

# **1.0** Purpose of the report:

1.1 The Treasury Management Strategy Report 2019/20 and its Annexes A, B, C, D, E and F.

# 2.0 Recommendation:

- 2.1 To recommend to the Council:
  - To approve the Treasury Management Strategy 2019/20 including both the Borrowing and Investment Strategies which are set out in Annex C and Annex D to the Executive report.
  - 2. To adopt the Treasury Management Policy Statement, the three key principles and four clauses taken from CIPFA's Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes (2017 Edition) and set out in Annex B to the Executive report.
  - 3. To approve the revised Prudential Indicators and limits for 2018/19 and the new Prudential Indicators and limits for 2019/20 2021/22 which are set out in Annex E to the Executive report.
  - To approve the Minimum Revenue Provision Policy Statement for 2019/20, which will ensure a prudent Minimum Revenue Provision charge in the annual statement of accounts. The policy is set out in Annex F to the Executive report.

# 3.0 Reasons for recommendation:

3.1 A feature of the 2017 edition of the CIPFA Code of Practice on treasury management activities is the annual approval of strategy and reporting of performance information. This report circulated to members under separate cover sets out the

Council's Treasury Management Strategy for 2019/20.

3.2a	Is the recommendation contrary to a plan or strategy adopted or	No
	approved by the Council?	

3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable – the report once approved will become part of the Council's new approved budget

3.3 Other alternative options to be considered:

None.

## 4.0 Council Priority:

The relevant Council Priorities are:

"The economy: Maximising growth and opportunity across Blackpool"

"Communities: Creating stronger communities and increasing resilience"

#### 5.0 Background Information

- 5.1 The Council is required by statute to publish an annual Treasury Management Strategy incorporating its Borrowing and Investment Strategies. It is also required to prepare a Capital Strategy incorporating both strategic investments for economic regeneration as well as more detailed capital plans for effective service delivery. The Council's Capital Strategy is the subject of a separate report and will be presented to the Executive and then to Full Council with the Treasury Management Strategy.
- 5.2 In essence the Treasury Management Strategy is an annual plan of how Blackpool Council will manage its investments and cashflows. It identifies the Council's borrowing needs and shows how it will invest temporary surplus cash balances, and how it will control its banking, money market and capital market transactions.
- 5.3 Does the information submitted include any exempt information?

No

5.4 List of Appendices: Annex A – Scale of Operations Annex B – Treasury Management Policy Statement Annex C – Borrowing Strategy Annex D – Treasury Management Investment Strategy Annex E – Prudential Indicators Annex F – Minimum Revenue Provision Policy Statement

(All circulated to members under separate cover)

# 6.0 Legal considerations:

- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.

# 9.0 Financial considerations:

9.1 Please see the Report and its Annexes A to F, circulated under separate cover.

## 10.0 Risk management considerations:

- 10.1 The key risks are outlined in the report and Annexes, circulated under separate cover, and can be summarised in the following categories:
  - 1. Liquidity Risk (accessibility and/or running out of cash)
  - 2. Market Risk (movements in interest rates yield)
  - 3. Credit Risk (investment counterparties might default security)
  - 4. Legal Risk (transactions and actions legal/within regulatory limits)
  - 5. Operational Risk (adequacy of internal processes)

## **11.0** Ethical considerations:

11.1 None.

# **12.0** Internal/ External Consultation undertaken:

12.1 With the Council's Treasury Management Panel.

13.0	Background papers:	
13.1	None.	
14.0	Key decision information:	
14.1	Is this a key decision?	Yes
14.2	If so, Forward Plan reference number:	42/2018
14.3	If a key decision, is the decision required in less than five days?	N/A
14.4	If yes, please describe the reason for urgency:	
15.0	Call-in information:	
15.1	Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?	No
15.2	If yes, please give reason:	

# TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

# **16.0** Scrutiny Committee Chairman (where appropriate):

Date informed: 25 January 2019 Date approved:

# **17.0** Declarations of interest (if applicable):

17.1 None.

# 18.0 Executive decision:

# 18.1 The Executive resolved as follows:

To recommend to the Council:

- 1. To approve the Treasury Management Strategy 2019/20 including both the Borrowing and Investment Strategies which are set out in Annex C and Annex D to the Executive report.
- 2. To adopt the Treasury Management Policy Statement, the three key principles and four clauses taken from CIPFA's Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes (2017 Edition) and set out in Annex B to the Executive report.
- 3. To approve the revised Prudential Indicators and limits for 2018/19 and the new Prudential Indicators and limits for 2019/20 2021/22 which are set out in Annex E to the Executive report.
- 4. To approve the Minimum Revenue Provision Policy Statement for 2019/20, which will ensure a prudent Minimum Revenue Provision charge in the annual statement of accounts. The policy is set out in Annex F to the Executive report.

# 18.2 Date of Decision:

4 February 2019

# 19.0 Reason(s) for decision:

A feature of the 2017 edition of the CIPFA Code of Practice on treasury management activities is the annual approval of strategy and reporting of performance information. This report circulated to members under separate cover sets out the Council's Treasury Management Strategy for 2019/20.

# 19.1 **Date Decision published:**

5 February 2019

# 20.0 Executive Members in attendance:

20.1 Councillor Blackburn, in the Chair

Councillor Benson, Campbell, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

21.0	Call-in:

21.0

# 22.0 Notes:

22.0

# Agenda Item 7

Report to:	COUNCIL
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Blackburn, Leader of the Council
Date of Meeting:	27 February 2019

# **COUNCIL TAX 2019/ 2020**

# **1.0** Purpose of the report:

1.1 To consider the recommendations of the Executive in relation to the draft General Fund Revenue Budget and the setting of a Council Tax for the 2019/2020 Financial Year.

# 2.0 Recommendation(s):

2.1 To consider the recommendations of the Executive from its meetings on the 4 February 2019 and on 25 February 2019, as summarised in Appendix 7c (to be circulated under separate cover).

# 3.0 Reasons for recommendation(s):

- 3.1 The setting of the General Fund Revenue Budget and the level of Council Tax is consistent with the principles approved by the Executive at its meeting on 4 February 2019.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Not applicable budget? the report once approved will become part of

become part of the Council's new approved budget

3.3 Other alternative options to be considered:

A different makeup of the Revenue budget could be applied. The 8 guiding principles of the Council's Medium Term Financial Strategy are referred to in the report to the Executive of 4 February 2019 and 25 February 2019 and how they have been balanced.

# 4.0 Council Priority:

4.1 The relevant Council Priorities are:
 'The economy: Maximising growth and opportunity across Blackpool' and
 'Communities: Creating stronger communities and increasing resilience.'

# 5.0 Background Information

- 5.1 The purpose of this report is to determine the overall level of net expenditure to be included in the General Fund Revenue Budget for 2019/2020 and to identify a budget savings plan that will ensure a balanced Budget.
- 5.2 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 4 February 2019, in connection with the General Fund Revenue Budget <u>available via this link.</u> Attached at Appendix 7a is the decision notice from the meeting of the Executive on 4 February 2019. A copy of the Executive agenda for the 25 February 2019 meeting was also sent to all members on Friday 15 February 2019 and is <u>available via this link.</u>
- 5.3 Following the Executive meeting on 25 February 2018, a copy of the recommendations from that meeting together with a summary Appendix 7c detailing the full recommendations to Council will be produced.
- 5.4 In accordance with The Local Authorities (Standing Orders) (England)( Amendment) Regulations 2014, the Council is asked to note that a recorded vote is required on all budget decisions taken by Council including any amendment to it.
- 5.5 Does the information submitted include any exempt information?

No

# 5.7 List of Appendices:

Appendix 7 (a) – Executive Decision Notice EX9/2019 – General Fund Revenue Budget 2019/2020 – Monday 4 February 2019.

Appendix 7 (b) – Executive Decision Notice– Council Tax 2019/2020 – to be circulated on Tuesday 26 February 2019.

Appendix7 (c) – A summary document detailing all the recommendations for Council to consider relating to the setting of a Council Tax in accordance with the Localism Act 2011- to be circulated on Tuesday 26 February 2019.

# 6.0 Legal considerations:

6.1 It is a Council function to determine the level of Council Tax and to set a budget.

# 7.0 Human Resources considerations:

7.1 Human Resources considerations were detailed in the budget report, which was circulated with the Executive agenda for its meeting on 4 February 2019.

# 8.0 Equalities considerations:

8.1 An Equalities Analysis forms was produced for the budget report, which was circulated with the Executive agenda for its meeting on 4 February 2019.

# 9.0 Financial considerations:

9.1 As outlined in the Budget report, which was circulated with the Executive agenda for its meeting on 4 February 2019 and the Council Tax report circulated with the Executive agenda for the meeting on 25 February 2019.

# 10.0 Risk management considerations:

10.1 As outlined in the Budget, which was circulated with the Executive agenda for its meeting on 4 February 2019.

# **11.0** Ethical considerations:

11.1 None.

# **12.0** Internal/ External Consultation undertaken:

12.1 Details of the consultation undertaken is listed within the Council Tax report circulated with the Executive agenda for the meeting on 25 February 2019.

# **13.0** Background papers:

13.1 Budget working papers and the aforementioned consultation minutes and feedback.

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Notice of:	EXECUTIVE
Decision Number:	EX9/2019
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council
Date of Meeting:	4 February 2019

# **GENERAL FUND REVENUE BUDGET 2019/20**

# **1.0** Purpose of the report:

1.1 To consider the proposal for Blackpool Council's draft General Fund Revenue Budget 2019/20 as outlined in the report circulated to Members under separate cover.

# 2.0 Recommendation(s):

- 2.1 To recommend to Council the £1,544,000 Social Care Support Grant is allocated in full to Children's Social Care (ref. paragraph 4.7).
- 2.2 To recommend to Council the level of net expenditure for the draft General Fund Revenue Budget 2019/20 of £124,073,000 (ref. paragraph 6.2).
- 2.3 To recommend to Council a level of budget savings of £9.0m (ref. paragraphs 7.1 and 7.2 and Appendix 2).
- 2.4 To recommend to Council that the Chief Executive be authorised to take any necessary steps to ensure all staffing savings are achieved (ref. paragraph 8.1).
- 2.5 To recommend to Council that the Business Loans Fund is increased from £100m to £200m with immediate effect (ref. paragraph 8.3).
- 2.6 To recommend to Council that the target level of working balances remains at £6m (ref. paragraph 10.4).
- 2.7 To recommend a detailed review of earmarked reserves takes place at Provisional Outturn 2018/19 to reprioritise and unearmark funds to replenish working balances to their target level in 2019/20 should this be necessary (ref. paragraph 10.4).
- 2.8 To recommend to Council that the 2019/20 costs of £1.188m associated with the Ofsted action plan are agreed and met from higher than anticipated returns from the Business Loans Fund (ref. paragraph 10.5).

- 2.9 To consider the report of the Budget Scrutiny Review Panel as attached at Appendix 3 and consider any actions arising from that review.
- 2.10 To note that key attendees have been invited to address and make representations direct to the Executive at this meeting and that the Director of Resources has addressed a meeting of the Blackpool Business Leaders Group and will feedback comments also at this meeting.
- 2.11 To consider any further facts and information which subsequently come to light and report the details to the meeting of the Executive on 25 February 2019.

#### 3.0 **Reasons for recommendation(s):**

3.1 To enable progression to the next stage of the consultation and scrutiny process.

3.2a	Is the recommendation contrary to a plan or strategy adopted or approved by the Council?	No
3.2b	Is the recommendation in accordance with the Council's approved budget?	Not applicable - the report once approved will become the Council's new approved budget.
3.3	Other alternative options to be considered:	

3.3 Other alternative options to be considered:

As outlined in the Budget report.

#### 4.0 **Council Priority:**

4.1 The relevant Council Priorities are both:

"The economy: Maximising growth and opportunity across Blackpool"

"Communities: Creating stronger communities and increasing resilience"

#### 5.0 **Background Information**

- 5.1 The purpose of this report is to determine the overall level of net expenditure to be included in the General Fund Revenue Budget for 2019/20 and to identify a budget savings plan that will ensure a balanced Budget.
- 5.2 Does the information submitted include any exempt information?

# 5.3 List of Appendices:

Report Appendix 1- General Fund Budget Appendix 2- Savings Summary Appendix 3 – Budget Scrutiny Review Report Appendix 4 - Equality Analysis Appendix 5 - Assessment of Significant Financial Risks

(All circulated to members under separate cover)

# 6.0 Legal considerations:

6.1 None.

# 7.0 Human Resources considerations:

7.1 Human Resources considerations are outlined in the budget report, circulated to members under separate cover.

# 8.0 Equalities considerations:

8.1 An Equalities Analysis forms Appendix 4 to the budget report.

# 9.0 Financial considerations:

9.1 As outlined in the Budget report, circulated to members under separate cover

# 10.0 Risk management considerations:

10.1 As outlined in the Budget report circulated to members under separate cover. Appendix 5 forms an Assessment of Significant Financial Risks to Substantiate Target Level of Unearmarked Working Balances.

# **11.0** Ethical considerations:

11.1 None.

# **12.0** Internal/ External Consultation undertaken:

- 12.1 Consultation has taken place at meetings of the community engagement groups and wider consultation has taken place via the Council's extensive corporate communication methods which include website, social media and media briefings.
- 12.2 Consultation with the Trade Unions with regards to staffing issues has been embedded into normal working practices and has also met all formal consultation requirements.

# **13.0** Background papers:

13.1 Budget working papers

# 14.0 Key decision information:

14.1	Is this a key decision?	Yes
14.2	If so, Forward Plan reference number:	39/2018
14.3	If a key decision, is the decision required in less than five days?	No
14.4	If <b>yes</b> , please describe the reason for urgency:	
15.0	Call-in information:	
15.1	Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?	No

15.2 If **yes**, please give reason:

# TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

# 16.0 Scrutiny Committee Chairman (where appropriate):

Date informed: 25 January 2019 Date approved:

# **17.0** Declarations of interest (if applicable):

17.1 Councillor Blackburn declared a personal interest in line 1.11 of the budget savings at Appendix 2 to the Executive report. The nature of the interest being that he was a tenant of Blackpool Housing Company Limited.

Councillors Blackburn and Jackson both declared a personal interest as Council appointed members of the Lancashire Combined Fire Authority in the aspects of the report concerning Business Rates Pooling (paragraph 3.3 of the Executive report refers).

# 18.0 Executive decision:

- 18.1 The Executive resolved as follows:
  - 1. To recommend to Council the £1,544,000 Social Care Support Grant is allocated in full to Children's Social Care (ref. paragraph 4.7 of the Executive report).
  - To recommend to Council the level of net expenditure for the draft General Fund Revenue Budget 2019/20 of £124,073,000 (ref. paragraph 6.2 of the Executive report).
  - 3. To recommend to Council a level of budget savings of £9.0m (ref. paragraphs 7.1 and 7.2 and Appendix 2 to the Executive report).
  - 4. To recommend to Council that the Chief Executive be authorised to take any necessary steps to ensure all staffing savings are achieved (ref. paragraph 8.1 of the Executive report).
  - 5. To recommend to Council that the Business Loans Fund is increased from £100m to £200m with immediate effect (ref. paragraph 8.3 of the Executive report).
  - 6. To recommend to Council that the target level of working balances remains at £6m (ref. paragraph 10.4 of the Executive report).

- 7. To recommend a detailed review of earmarked reserves takes place at Provisional Outturn 2018/19 to reprioritise and unearmark funds to replenish working balances to their target level in 2019/20 should this be necessary (ref. paragraph 10.4 of the Executive report).
- 8. To recommend to Council that the 2019/20 costs of £1.188m associated with the Ofsted action plan are agreed and met from higher than anticipated returns from the Business Loans Fund (ref. paragraph 10.5 of the Executive report).
- 9. To note the report of the Budget Scrutiny Review Panel as attached at Appendix 3 to the Executive report and agree no direct actions arising from that review.
- 10. To note that the Director of Resources had attended the Blackpool Business Leaders Group meeting on the 25 January 2019 to present the General Fund Revenue Budget and that the group had made no recommendations on the proposed budget.
- 11. To consider any further facts and information that which subsequently come to light and report the details to the meeting of the Executive on 25 February 2019.

## 18.2 Date of Decision:

4 February 2019

## 19.0 Reason(s) for decision:

To enable progression to the next stage of the budget process.

## 19.1 **Date Decision published:**

5 February 2019

# 20.0 Executive Members in attendance:

20.1 Councillor Blackburn, in the Chair

Councillor Benson, Campbell, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

21.0 Call-in:

21.1

22.0 Notes:

22.1

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